

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 01415 01 OF 03 220704Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ACDA-12 CU-04 HA-05 BIB-01
COME-00 OIC-02 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00 SSO-00
INRE-00 OES-07 OMB-01 TRSE-00 /095 W
-----113379 220745Z /10

O R 220609Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5329
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USMISSION GENEVA
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 3 BELGRADE 1415

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

GENEVA FOR USDEL HUMAN RIGHTS COMMISSION

E.O. 11652: GDS
TAGS: CSCE, OCON
SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, FEBRUARY 21
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01415 01 OF 03 220704Z

REF: A) BELGRADE 1216 (NOTAL); B) BELGRADE 1373 (NOTAL)

SUMMARY: U.S., ALL NATO ALLIES EXCEPT FRANCE, AND IRELAND
INTRODUCED DRAFT CONCLUDING DOCUMENT REFLECTING COMMON WESTERN
POSITIONS. IT WAS, AS EXPECTED, STRONGLY CRITICIZED BY SOVIETS
AND THEIR ALLIES, WHO URGED CONFERENCE TO MOVE IN DIRECTION

SUGGESTED BY SWISS REP FEBRUARY 20, NAMELY A SHORT, FACTUAL LOWEST COMMON DENOMINATOR CONCLUDING DOCUMENT. NEUTRAL/NON-ALIGNED (NNA) STAYED OUT OF PLENARY DEBATE. MOST ARE APPARENTLY STILL SEEKING WAYS TO GET REAL NEGOTIATIONS GOING. WHILE THERE IS AGREEMENT THAT IT REMAINS IMPORTANT FOR ALLIES TO STRESS IN CONFERENCE OUR PREFERENCE FOR NEGOTIATING A COMPREHENSIVE, SUBSTANTIVE CONCLUDING DOCUMENT, NATO CAUCUS DEPUTIES HAVE DEVELOPED FIRST DRAFT OF A VERY SHORT, FACTUAL TEXT THAT MIGHT MEET MINIMUM TECHNICAL REQUIREMENTS IF ALL OTHER AVENUES BLOCKED. NATO AMBASSADORS WILL CONSIDER ISSUE FURTHER FEBRUARY 22. END SUMMARY.

1. PLENARY - LATE MORNING NATO CAUCUS GAVE FINAL GREEN LIGHT TO TABLING OF DRAFT CONCLUDING DOCUMENT (TEXT REF A AS MODIFIED REF B). IN END, ALL ALLIES EXCEPT FRANCE, WHICH HAS ITS OWN PAPER ON TABLE, COSPONSORED, AS DID IRELAND. TEXT REFLECTS BASIC POSITIONS WHICH ALLIES HAVE STOOD FOR DURING NEGOTIATION AND IS SEVERAL DEGREES STRONGER THAN EITHER NNA OR FRENCH PAPERS IN KEY AREAS OF HUMAN RIGHTS, BASKET THREE HUMAN CONTACTS AND ASSESSMENT OF IMPLEMENTATION. IT ALSO CONTAINS NUMBER OF COMPROMISES OFFERED BY ALLIES INCLUDING SEVERAL EASTERN PROPOSALS IN FORM CONSIDERED ACCEPTABLE BY WEST.

2. DENMARK AND U.S. INTRODUCED DOCUMENT AT START OF AFTERNOON PLENARY. DANISH AMBASSADOR AND AMBASSADOR GOLDBERG CALLED DRAFT AN EFFORT TO COLLATE MANY PROPOSALS PRESENTED PIECEMEAL DURING CONFERENCE AND TO PLACE ON RECORD WESTERN THINKING ABOUT NATURE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 01415 01 OF 03 220704Z

OF COMPREHENSIVE CONCLUDING DOCUMENT THAT LARGE NUMBER OF DELS CAN ACCEPT. THEY, AND UK AND FRG REPS WHO SPOKE LATER IN DEBATE, STRESSED THAT ALLIES CONTINUED TO ATTACH GREAT SIGNIFICANCE TO NNA INITIATIVE AND BELIEVED THAT IF POLITICAL WILL IS DEMONSTRATED, IT IS STILL POSSIBLE TO NEGOTIATE MEANINGFUL CONCLUDING DOCUMENT.

3. SOVIET REACTION WAS, AS EXPECTED, SHARPLY NEGATIVE. AMBASSADOR VORONTSOV, SUPPORTED BY ALL WARSAW PACT ALLIES EXCEPT ROMANIA, SAID ALLIED DOCUMENT, WHICH HAS CONFERENCE DESIGNATION BM/75, IS UNACCEPTABLE, MERELY PUTS ON PAPER EFFORTS MADE SINCE BEGINNING OF CONFERENCE TO REVISE FINAL ACT AND INTERFERE IN INTERNAL AFFAIRS OF OTHER STATES, AND REFLECTS CONFRONTATIONAL APPROACH. VORONTSOV WAS PARTICULARLY SHARP IN SINGLING OUT USDEL, WHICH HE SAID HAS FROM BEGINNING SOUGHT TO USE BELGRADE MEETING SOLELY FOR PROPAGANDA AND IDEOLOGICAL PURPOSES. HE SAID THAT NEW PAPER WAS MEANT FOR JOURNALISTS AND CONTRASTED WITH SOVIET AND GDR PAPERS WHICH, HE SAID, HAD BEEN PUT FORWARD IN COMPROMISE SPIRIT. SWITCHING TO ENGLISH, HE CONCLUDED HIS SECOND INTERVENTION WITH "NOW LET'S TURN TO OUR BUSINESS."

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 01415 02 OF 03 220743Z
ACTION EUR-12

INFO OCT-01 ISO-00 IO-13 ACDA-12 CU-04 HA-05 BIB-01
COME-00 OIC-02 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00 SSO-00
INRE-00 OES-07 OMB-01 TRSE-00 /095 W
-----113622 220745Z /21

O R 220609Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5330
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USMISSION GENEVA
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

C O N F I D E N T I A L SECTION 2 OF 3 BELGRADE 1415

4. WARSAW PACT SPEAKERS THROUGHOUT DEBATE ALTERNATED
CRITICISM OF ALLIED DRAFT WITH FAVORABLE COMMENTS ABOUT
POLITICA REALISM SHOWN BY SWISS REP PREVIOUS DAY
IN SUGGESTING THAT MEETING WORK ON A SHORT, ESSENTIALLY
FACTUAL CONCLUDING DOCUMENT SINCE NO CONSENSUS SEEMED
POSSIBLE FOR LONGER TEXT. NO NNA SPEAKERS ROSE TO BAIT,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01415 02 OF 03 220743Z

AND WE UNDERSTAND THAT MOST NNA ARE IN FACT CONCERNED THAT SWISS, PERHAPS REACTING TO RUMORS THAT CIRCULATED AT SAVA CENTER FEBRUARY 20 OF A "DEAL" BETWEEN U.S. AND S SOVIETS ON A SHORT COMMUNIQUE, JUMPED TOO SOON. THEY ARE CONSIDERING FURTHER POSSIBLE EFFORTS TO ENERGIZE NEGOTIATIONS, INCLUDING FORMAL TABLING OF THEIR FEBRUARY 1 NON-PAPER INITIATIVE. ONLY NON-EASTERN SPEAKER TO ADDRESS SUBJECT DURING TODAY'S DEBATE WAS FRENCH REP, WHO SAID BM/75 WAS USEFUL AS HISTORICAL DOCUMENT TO MARK POSITIONS AND TO DEMONSTRATE EXTENT OF COMPROMISE EFFORT FRENCH DEL HAD MADE IN DRAFT IT TABLED FEBRUARY 17. IN PRESENT CIRCUMSTANCES, FRENCH REP SAID, SWISS SUGGESTION WOULD HAVE TO BE CONSIDERED SERIOUSLY AS ONE POSSIBLE WAY OUT OF IMPASSE.

5. NATO CAUCUS -- ALLIED DEPUTIES MET AS DRAFTING GROUP THIS MORNING AND DEVELOPED DRAFT OF A FACTUAL DOCUMENT THAT IS ONLY A BIT OVER ONE PAGE, WITH ANOTHER PAGE AND A HALF OF ANNEX. DRAFT, WHICH WILL BE CONSIDERED BY AMBASSADORS IN CAUCUS FEBRUARY 22, WOULD CONTAIN ABBREVIATED VERSION OF FACTUAL LANGUAGE IN BM/65, A REAFFIRMATION OF RESOLVE TO CONTINUE EFFORTS TO IMPLEMENT FINAL ACT, AGREEMENT ON MADRID IN FEBRUARY 1980, FOR DATE AND PLACE OF NEXT SIMILAR MEETING, AND FINAL ACT-MANDATED EXPERTS GROUPS ON PEACEFUL SETTLEMENT OF DISPUTES AND SCIENTIFIC FORUM. ALLIES ARE APPROACHING THIS AS A CONTINGENCY DRAFTING EXERCISE. FOR TIME BEING, AT LEAST, IT WILL REMAIN UP TO NNA WHETHER THEY WISH TO PURSUE SWISS IDEA OR UNDERTAKE FURTHER EFFORTS TO MOVE SOVIETS INTO TRUE NEGOTIATION. ALLIES WILL CONTINUE TO EXPRESS DESIRE TO WORK FOR SUBSTANTIVE CONCLUDING DOCUMENT.

6. MEDITERRANEAN -- ROMANIAN DESIRE, IN INCREASINGLY CLEAR CONTRAST WITH OTHER WARSAW PACT DELS, TO FIND SOME CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 01415 02 OF 03 220743Z

MEANS FOR MOVING TOWARD SUBSTANTIVE CONCLUDING DOCUMENT WAS EVIDENT DURING MORNING PLENARY DEVOTED TO MEDITERRANEAN. AMBASSADOR LIPATTI PRODUCED FOLLOWING NEW TEXT FOR A MEDITERRANEAN EXPERTS GROUP IN EFFORT TO BRIDGE GAP BETWEEN MALTESE, WHO PROPOSE A PERMANENT POLITICAL COMMITTEE, AND THOSE WHO INSIST ON AN EXPERTS GROUP NARROWLY MANDATED TO ESSENTIALLY BASKET TWO MATTERS:

BEGIN TEXT: DECIDE TO CONVENE, WITHIN THE FRAMEWORK OF THE FOLLOW-UP TO THE C.S.C.E., A MEETING OF EXPERTS OF THE PARTICIPATING STATES, WHICH WILL BE HELD IN VALETTA, AS FROM1979.

IN ORDER TO ADVANCE THE OBJECTIVES SET FORTH IN THE CHAPTER OF THE FINAL ACT CONCERNING THE MEDITERRANEAN, THE MEETING OF EXPERTS WILL AMPLIFY THE DIALOGUE WITH THE NON-PARTICIPATING MEDITERRANEAN STATES, INVITING THEM, IF THEY WISH

TO DO SO, TO TAKE AN ACTIVE PART TO DELIBERATIONS.

THE MANDATE OF THE MEETING OF EXPERTS WILL BE TO EXAMINE
POSSIBILITIES AND MODALITIES FOR GIVING EFFECT TO THE PROVISIONS OF
THE RELEVANT CHAPTER OF THE FINAL ACT AND TO IDENTIFY SECTORS
OF MUTUALLY BENEFICIAL CO-OPERATION IN ECONOMIC, SCIENTIFIC AND
CULTURAL FIELDS. END TEXT.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 01415 03 OF 03 220727Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ACDA-12 CU-04 HA-05 BIB-01
COME-00 OIC-02 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00 SSO-00
INRE-00 OES-07 OMB-01 TRSE-00 /095 W
-----113540 220746Z /21

O R 220609Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5331
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGEU
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USMISSION GENEVA
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

C O N F I D E N T I A L SECTION 3 OF 3 BELGRADE 1415

7. MALTESE REP SAID HE WOULD REFER PROPOSAL TO AUTHORITIES BUT
THAT IT FELL FAR SHORT OF WHAT HIS DEL CONSIDERED ESSENTIAL.
SEVERAL WESTERN SPEAKERS, INCLUDING U.S., NETHERLANDS, FRANCE
AND UK, EMPHASIZED DESIRE TO HAVE SOMETHING SUBSTANTIVE ON
MEDITERRANEAN IN CONCLUDING DOCUMENT BUT ONLY IF IT WAS

BALANCED BY SUBSTANTIVE MATERIAL ON OTHER CHAPTERS OF FINAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01415 03 OF 03 220727Z

ACT. U.S. REP NOTED THAT WILLINGNESS TO CONSIDER FORMATION OF
AN EXPERTS GROUP ON MEDITERRANEAN WAS IN FACT SIGN OF
CONSIDERABLE FLEXIBILITY ON PART OF HIS DEL. HE NOTED THAT
EXISTING FORMULA FOR CONTRIBUTION OF NON-PARTICIPATING MEDITERRANEAN
STATES HAD UNUSED FLEXIBILITY AND THAT IT SHOULD BE POSSIBLE
TO FIND WAY FOR EXPERTS TO MAKE MORE FREQUENT USE OF SOUTHERN
LITTORAL CONTRIBUTIONS THAN HITHERTO IN CSCE, BUT THAT
CRUCIAL POINT WAS MANDATE. FIRST HALF OF PARA THREE AS
FORMULATED BY ROMANIAN REP GAVE DIFFICULTIES SINCE IT APPEARED
TO PEN DOOR TO CONSIDERATION OF REGIONAL POLITICAL/SECURITY
QUESTIONS. SILENCE OF EASTERN SPEAKERS WAS CONSISTENT WITH DINNER
PARTY COMMENT BY SOVIET DEPUTY (KONDRASHOV) TO AMBASSADOR SHERER
FEBRUARY 17 THAT MEDITERRANEAN (MALTA) QUESTION IS ONE SOVIETS ARE
WILLING TO LEAVE TO WEST TO SETTLE AS IT WISHES.
GOLDBERG

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 22 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BELGRA01415
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780079-0696
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780230/aaaaazbr.tel
Line Count: 300
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a8c1b7d2-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 BELGRADE 1216, 78 BELGRADE 1373
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3530110
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE -- DAILY HIGHLIGHTS, FEBRUARY 21 CONFIDENTIAL CONFIDENTIAL
TAGS: OCON, CSCE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/a8c1b7d2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014